S Southeast
A Alaska
R Regional
D Dive
F Fisheries
A Association



Mission Statement: To develop, expand, and enhance new and existing dive fisheries in Southeast Alaska.

Phil Doherty – Co-Executive Director Kate Sullivan – Co-Executive Director PO Box 5417 Ketchikan, Alaska 99901 1-907-225-2853 ksullivan@sardfa.org www.sardfa.org

To: Alaska Senate Finance Subcommittee CC: Senator Bert Stedman Representative Dan Ortiz DEC Commissioner Jason Brune John Moller, Governor Dunleavey's office Bill Thomas, Governor Dunleavey's office SARDFA Board of Directors

March 6, 2020
Dear Alaska Senate DEC Finance Subcommittee,

The Southeast Alaska Regional Dive Fisheries (SARDFA) represents the commercial geoduck clam fishery. This fishery faces the very real possibility of closure due to the proposed shifting of a state funded federally recognized shellfish authority (DEC) from a state funded model to an industry funded model. In the past few weeks I have been contacting and documenting the strategies that the 22 shellfish producing states in America use to fund the various aspects of their duties as a shellfish authority. I have attached a spreadsheet that shows how each state approaches this responsibility. The first sheet provides a breakdown of funding by key activity and the second sheet provides a breakdown of pre- and post-harvest industry fees, if any are charged.

I am also providing the following as a summary to key findings that I hope will help Alaska make an informed decision about the future of any shellfish industry in Alaska. Please note there are three industry sectors that will be impacted: commercial geoduck, shellfish farm, ad commercial razor clam (this third group I was unable to collect information from).

- Alaska is the only state that passes the cost and burden of both biotoxin and water quality sample collection and shipping onto the industry. This costs 2 Alaska industry sectors over \$300,000 annually. California requires industry to collect water samples and deliver to county labs. All other states routinely collect and pay for all aspects of sample collection.
- 2. Conservatively, all states, except Alaska, have shellfish programs that are 85% state general funded.
- 3. Several states have federal grants (EPA and FDA primarily), and with the exception of South Carolina, these are transient funds and are used for training and travel and equipment purchases for special projects. They are not available on a consistent basis.
- 4. Roughly 2/3 of the shellfish producing states charge some pre- and/or post-harvest fees. These are detailed on the second sheet. In general, Alaska's current fees are in line with other states, possibly on the low side for shucker/packer/shippers.

5. Not one state that I spoke with viewed state supported mandatory regulatory testing as a "subsidy;" but rather as a critical public health function and a highly appropriate use of government resources.

Clearly, the interest in moving the DEC shellfish program funding to an industry-pay model is out of line with the national thinking in relation to a State's responsibility for shellfish safety. An industry funded model, if pursued, will put Alaska products at a serious disadvantage in the marketplace and ultimately close Alaska shellfish industries. This is not in the best interest of Alaskans.

This document is a work in progress as I am still waiting for information from a few contacts. I have detailed information on where I got this information and am happy to provide further details or answer any questions anyone may have.

Sincerely

Kate Sullivan

Member of:
Southeast Conference
United Fishermen of Alaska
PACRIM Shellfish Sanitation Association
Interstate Shellfish Sanitation
Conference

			U.S. State Shellfish			
State	Classification	Water quality testing		Collection/shipping		Licensing fees (2019 rates) see "Industry fees sheet
Alaska	Industry fee: \$500 initial \$300 annual reclassification	CVECP funds	CVECP funds	Could not estimate	\$180,000 commercial geoduck \$118,000 shellfish farms commercial razor clam	yes
Washington	State GF	State GF	state GF and annual fee based on size/production range 198 - 2412	State GF		yes
Oregon	State GF year 1 Annual recert \$200-800 per area	State GF	State GF	State GF		yes
California	State GF	Industry County PH labs 60-300 per month ave	State GF	State GF biotoxins and cl Industry collects water s		fishing license fee % comes to program
Texas	State GF	State GF	State GF	State GF		\$0.33 tax per 100 pound sack of oysters landed
Louisiana	State GF	State GF	State GF	State GF		Yes
Alabama	State GF t Tidelands Tax admin. In Sect of State's office. T 85% GF 15% grants ngs/training and the cost of training. Also to pui	State GF	State GF	State GF	ust lands. The shellfish program is funde	None ad from these taxes collected. None
Florida	State GF	State GF	State GF	State GF		yes
Georgia	did not respond					
South Carolina	Federal grant funds	Federal grant funds	State GF	State GF		Not for sanitation but for comm fish
North Carolina	State GF	State GF	State GF	State GF		not for sanitation but for commercial fisheries
Maryland	State GF	State GF	State GF	State GF		yes
Virginia	State GF	State GF	State GF	State GF		None
Hawaii	In process of developing program					
New York	State GF/fees	State GF/fees	State GF/fees	State GF/fees		yes
Massachusetts	State GF	State GF	State GF	State GF		yes
Rhode Island	State GF	Industry 50 per sample holding tank water and growing area	State GF	State GF		None
Connecticut	State GF FDA funds when available	State GF FDA funds when available	State GF FDA funds when avail	State GF		None
New Hampshire	State GF maybe 10% grant EPA for training	State GF	State GF	State GF		Yes Also 1.5 cent per oyster landing tax goes back to FG
Maine	State GF Some FDA grants - not annual	State GF	State GF* offshore quahogs fee different testing req'd	State GF/Municipality 60% state/40% town for WQ samples		Yes

U.S. State Shellfish Authority - Industry Fees											
	Fee Type						,				
State	Harvester	Vessel	Dealer	Shucker/Packer	Repacker	Shipper	Reshipper	Relay	Wet storage	Aquaculture Op	
										· · · · · · · · · · · · · · · · · · ·	
Hawaii	0	0	0	0	0	0	0	0	0	0	
Alaska	162	162		649	325	162	162	0	0	included in other	categories - harvester or shipper; 3% landing tak to GF from comm fish
Washington	263		495			690-1.437		0	0	0	g
Oregon	125-250	N/A	200/450/900	300/600/1200	N/A	200/450/900	200/450/900		_	200-800	
California	0	0	0	0	0	0	0	0	0	0	
Texas	0	0	0	0	0	0	0	0	0	0	\$0.33 tax per 100 pounds landed
Louisiana	0	0	175-1375	175	-	175-1375	-	NA NA	NA NA		
Mississippi	0	0	0	0	0	0	0	0	0	0	
Alabama	0	0	0	0	0	0	0	0	0	0	
Florida	0	0	0	0	0	0	0	0	0	53.46-217.30	max. farm of 2 or 5 acres 26.73-43.46/acre to GF
Georgia	Did not respond										, , , , , , , , , , , , , , , , , , , ,
South Carolina	300	0	10	0	0	0	0	0	0	0	
North Carolina	100-400	0	100-600								
Virginia	0	0	0	0	0	0	0	0	0	0	
Maryland	0	0	150	150	150	100-150	150	0			
Delaware	0	0	0	0	0	0	0	0	0	0	
New Jersey											
New York	50	NA	300	600	NA	125	200		600	100	Aquaculture also has a bed permit fee - did not find details
Connecticut	0	0	0	0	0	0	0	0	0	0	
Rhode Island	0	0	0	0	0	0	0	0	yes see note	0	Companies pay holding tank water testing \$50 per sample
Massachusetts	40-80	0	65-1300	0	0	0	0	0	0		
New Hampshire	30	0		1,100	875	350	175	50	50	ist year 200; 100 after	Depuration processor fee 1,750; \$.015 tax per oyster goes to FG
Maine	133	0	433 + (173-529)	50	50	50	50	NA	100-200	133	Depuration 200
State	Harvester	Vessel	Dealer	Shucker/Packer	Repacker	Shipper	Reshipper	Relay	Wet storage	Aquaculture Op	
Washington state is the only state that charges each industry sector an ANNUAL biotoxin testing fee.											
Type of operation	Fee \$										
Harvester	353-535										
Shipper (wholesale)	198										
Shipper (0-49 acres)	393-610										
Shipper (over 50 acres)	961										
Shucker/packer	752-1076	under 2000 SF									
Shucker/packer	882-1,297	2000-5000 SF									
Shucker/packer	2,412	over 5000 SF									